

Message Text

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ACTION DHA-02

INFO OCT-01 AF-10 IO-13 ISO-00 ORM-02 CIAE-00 DODE-00
PM-04 H-01 INR-07 L-03 NSAE-00 NSC-05 PA-01
PRS-01 SP-02 SS-15 NSCE-00 SSO-00 USIE-00 INRE-00
AID-05 TRSE-00 OMB-01 AGRE-00 EUR-12 /085 W
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O P 121756Z APR 77
FM USMISSION GENEVA
TO SECSTATE WASHDC IMMEDIATE 6530
INFO AMEMBASSY KINSHASA PRIORITY

C O N F I D E N T I A L SECTION 1 OF 2 GENEVA 2712

E.O. 11652: GDS
TAGS: SREF
SUBJ: CABINDAN REFUGEES IN ZAIRE - VISIT OF UNHCR
ASSISTANCE DIVISION DIRECTOR JAEGER

REF: A. STATE 70453; B. KINSHASA 3074; C. STATE 75815

SUMMARY: MISSION RESPONDS TO QUESTIONS POSED REFTELS
RELATIVE TO UNHCR ACTIVITIES ON BEHALF OF CABINDAN
REFUGEES IN ZAIRE. END SUMMARY.

1. IN CONVERSATION WITH MISOFF TODAY, JAEGER, WHO HAS
JUST RETURNED TO GENEVA FROM REFUGEE CONFERENCE IN ATHENS,
REAFFIRMED PRINCIPLE THAT UNHCR ASSISTANCE COULD NOT
NORMALLY BE PROVIDED TO REFUGEES WITHIN 20 KILOMETERS
OF CABINDAN FRONTIER. JAEGER EMPHASIZED THAT THIS APPLIED
NOT ONLY TO UNHCR OPERATIONS IN ZAIRE, BUT ALSO APPLICABLE
WHEREVER THERE WERE "NERVOUS" CONDITIONS IN BORDER REGIONS.
SENSITIVITY OF CABINDAN-ZAIRE BORDER REGION WAS WELL-
KNOWN, RECOGNIZED BY GOZ, AND RATHER DRAMATICALLY
EMPHASIZED DURING HIS VISIT WHEN UNHCR CHARTERED AIRCRAFT
WAS FIRED UPON BY ZAIRE SOLDIERS IN AREA, JAEGER CON-
TINUED.

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2. JAEGER STATED THAT RELOCATION OF REFUGEES IS UNHCR
AND GOZ'S CURRENT SOLUTION TO PROBLEM. HE SAID THAT THIS
WAS NOT A NEW PROGRAM, THE GOZ HAVING ALREADY SET ASIDE
TWO SITES FOR RELOCATED REFUGEES, BUT THAT IN COURSE OF
HIS VISIT HE HAD URGED ZAIRIAN AUTHORITIES TO ACCELERATE
REFUGEE RELOCATION. JAEGER READILY ADMITTED THAT THERE

CONTINUED TO BE A NEED FOR INCREASING THE TEMPO OF THIS MOVEMENT. QUERIED AS TO POINT OF COORDINATION IN GOZ, JAEGER SAID THAT HIS PRINCIPLE CONTACT WAS WITH THE DIRECTOR OF REFUGEES, DIAMANA (PHON.) IN THE EQUIVALENT OF THE MINISTRY OF THE INTERIOR (FORMERLY KNOWN AS COMMISSARIAT FOR POLITICAL AFFAIRS, BUT RECENTLY RENAMED JAEGER THOUGHT, COMMISSARIAT FOR TERRITORIAL ADMINISTRATION). HOWEVER, HE ADDED, DIRECT RESPONSIBILITY FOR MOVING THE REFUGEES BACK LAY WITH THE DISTRICT OFFICERS IN THE ZONES AND SUBREGIONS CONCERNED. JAEGER INDICATED THAT COORDINATION BETWEEN DIAMANA AND THESE LATTER OFFICERS LEFT MUCH TO BE DESIRED AND THAT, IN GENERAL, THE GOZ ADMINISTRATION WAS NOT EFFICIENT. DURING HIS VISIT, JAEGER, WHO WAS ACCOMPANIED AT THE TIME BY DIAMANA, URGED ON THE DISTRICT OFFICERS TO STEP UP THE MOVEMENTS OF REFUGEES BACK FROM THE BORDERS AS RAPIDLY AS POSSIBLE. HE EXPRESSED THE HOPE THAT DIAMANA WOULD FOLLOW THROUGH AND REPEAT THESE URGINGS AT SUFFICIENTLY FREQUENT INTERVALS TO KEEP UP THE MOMENTUM, BUT CONFESSED SOME DOUBT AS TO THE SPEED WITH WHICH THE GOZ WOULD EFFECT THESE RELOCATIONS.

3. WITH REGARD TO FUNDING OF UNHCR PROGRAM FOR CABINDAN REFUGEES, DEPUTY UNHCR MACE TOLD MISOFF APRIL 7 THAT, AT LEAST FOR THE PRESENT, THIS WOULD BE SUPPORTED FROM THE UNHCR BUDGET.

4. MISSION HAS RECEIVED COPIES OF TWO UNHCR COMMUNICATIONS WHICH SEEM RELEVANT IN THIS REGARD. (PLEASE PROTECT BOTH).
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THE FIRST IS AN INSTRUCTION, DATED APRIL 4, FROM GENEVA TO THE UNHCR REP IN KINSHASA STATING THAT THE HIGH COMMISSIONER HAD AGREED TO THE FOLLOWING SPECIFIC MEASURES FOR "REINFORCED ASSISTANCE" TO THE REFUGEES, PARTICULARLY IN THE BAS-FLEUVE SUBREGION. THESE ARE THE FOLLOWING (INFORMAL MISSION TRANSLATION FROM THE FRENCH):

A. A NEW ESTIMATE TO BE MADE "WITHOUT DELAY" OF THE NUMBER OF REFUGEES IN NEED, IN THE BAS-FLEUVE SUBREGION AS WELL AS IN THE OTHER BAS-ZAIRE SUBREGIONS CONCERNED, ESPECIALLY THE CATARACTS, AND THE REGIONAL DELEGATION WILL PRESENT ASAP A REVISED ASSISTANCE BUDGET FOR 1977.

B. THIS REVISED BUDGET WILL TAKE INTO ACCOUNT THE STRENGTHENING OF THE ADMINISTRATIVE AND/OR LOGISTIC REQUIREMENTS AS DETERMINED BY THE DELEGATION.

C. AS OF NOW AND CONTINUING THE MEASURES ALREADY TAKEN AT THE BEGINNING OF MARCH, THE DISTRIBUTION OF

FOOD-STUFFS AND OTHER ASSISTANCE WILL BE REINFORCED, ESPECIALLY IN THE BAS-FLEUVE SUBREGION AND NOTABLY IN THE LUKULA AND TSHELA ZONES.

D. THE DISTRIBUTION OF FOOD-STUFFS AND OTHER ASSISTANCE WILL CONTINUE TO TAKE INTO ACCOUNT THE "RULES OF PRUDENCE WHICH ARE IMPOSED BY THE SPECIAL CONDITIONS IN THE AREA". IN PRINCIPLE, DISTRIBUTIONS WILL NOT BE MADE AT DISTANCES LESS THAN 20 KILOMETERS FROM THE ZIARE FRONTIER WITH NEIGHBORING COUNTRIES. IN THIS CONNECTION, THE DELEGATION WILL CONTINUE ITS APPROACHES TO THE ZAIRIAN AUTHORITIES SO THAT AN INCREASED NUMBER OF REFUGEES WILL BE MOVED FROM THE FRONTIER AREA TO LOCATIONS (EMPLACEMENTS") SITUATED A REASONABLE DISTANCE INSIDE THE COUNTRY.

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PRS-01 SP-02 SS-15 AID-05 NSCE-00 SSO-00 USIE-00
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C O N F I D E N T I A L SECTION 2 OF 2 GENEVA 2712

E. IN THE CONTEXT OF THE REVISED BUDGET, SPECIAL ATTENTION WILL BE ACCORDED TO THE "RURAL" CAMP OF KARIYE TEMBE WHERE ASSISTANCE SHOULD BE DIRECTED TOWARD ALL THE USUAL ELEMENTS OF ESTABLISHING A RURAL (I.E., PERMANENT AGRICULTURAL) SETTLEMENT.

F. THE DELEGATION WILL SET IN MOTION THE AGREEMENT IN PRINCIPLE CONCLUDED ORALLY WITH THE ADMINISTRATION OF THE KUIMBA HOSPITAL CONCERNING THE PROVISION OF FOOD-STUFFS FOR THE BENEFIT OF SICK REFUGEES, CHILDREN AND ADULTS, AND OF THE MEMBERS OF THEIR FAMILIES WHO ACCOMPANY THEM. SIMILAR AGREEMENTS WILL BE CONCLUDED, AS NECESSARY, WITH OTHER HOSPITALS IN THE AREA.

G. AIDR WILL RELOCATE ITS ADMINISTRATIVE AND DISTRIBUTION CENTER FROM MOANDA TOWARD THE INTERIOR, PREFERABLY TO KUKULA.

H. THE REGIONAL DELEGATION WILL FOLLOW UP NECESSARY CONTACTS WITH THE CHARITABLE ORGANIZATIONS WORKING ON BEHALF OF THE SAME REFUGEES, ESSENTIALLY WITH THE OBJECTIVE TO OBTAIN NECESSARY INFORMATION AND TO AVOID OVERLAPPING. A JOINT OPERATION WITH THESE ORGANIZATIONS IS CONFIDENTIAL

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NOT FORESEEN AT THIS TIME.

I. THE DELEGATION WILL SEND TO HEADQUARTERS AT THE EARLIEST POSSIBLE TIME AN ANALYTICAL REPORT CONCERNING ASSISTANCE PROVIDED TO REFUGEES IN THE BAS"ZAIRE REGION IN 1976 AND DURING THE FIRST TRI-MESTER OF 1977 ALONG THE LINES DISCUSSED WITH MR. JAEGER DURING HIS VISIT.

THE LETTER CONCLUDES WITH A REMINDER THAT HQS SHOULD BE KEPT INFORMED BY UNHCR KINSHASA AT "CLOSE INTERVALS" OF THE SITUATION IN BAS-ZAIRE.

5. THE SECOND MESSAGE IS A TELEGRAM DATED APRIL 5 FROM UNHCR HQS TO ITS NY REP DAYALL, INFORMING HIM THAT DECISIONS TO EXTEND ASSISTANCE TO ANGOLAN REFUGEES IN ZAIRE ARE NOW BEING IMPLEMENTED. IT STATES THAT UNHCR KINSHASA REPORTS FOLLOWING NUMBER OF BENEFICIARIES: IN BAS-FLEUVE, TSHELA ZONE, 12,611; IN LUKULA ZONE, 4,647; IN MOANDA ZONE, 4,000; TOTAL FOR BAS-FLEUVE, 20,691. TOTAL FOR CATARACTS SUBREGION, 18,500. THIS ASSISTANCE PROVIDED UNDER PROGRAM FOR ANGOLAN REFUGEES WHICH STARTED IN DECEMBER 1975, FOR WHICH FUNDS ARE STILL AVAILABLE. UNHCR KINSHASA WILL SUBMIT PROJECTED BUDGET FOR PROGRAM IN TWO OR THREE WEEKS, BUT FOLLOWING ARE GENEVA ESTIMATES BASED ON 40,000 BENEFICIARIES: CASH EXPENDITURES, DOLS 850,000; MAIZE OR RICE, 4,830 TONS; DRIED MILK, 240 TONS; OIL OR BUTTER OIL, 240 TONS; ESTIMATED VALUE OF FOREGOING, DOLS 1.5 MILLION. FOOD COMPONENT OF PRESENT PROGRAM WAS PROVIDED BY EEC WHICH HAS ALREADY BEEN APPROACHED TO CONTINUE THIS ASSISTANCE. UNHCR HAS ALREADY COMMITTED DOLS 514,000 TO THIS PROJECT.

6. EMBASSY KINSHASA MAY WISH TO COMMENT ON FOREGOING, BASED UPON ITS DIRECT KNOWLEDGE OF THIS PROGRAM.SORENSEN

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Message Attributes

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Decaption Note:
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Disposition Approved on Date:
Disposition Case Number: n/a
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